

ATPE Legislative Committee Report

May 2026

Prepared by Heather Sheffield _____

The ATPE Legislative Committee held its initial meeting Feb. 23, 2026, at which Chair Joy Barreras made introductory remarks and reviewed the committee charge, beginning with a discussion of key pain points identified by educators. These insights were gathered through the private Legislative Committee Community on the ATPE Online Community and a shared Google document, helping inform potential updates to the ATPE Legislative Program.

During the committee's second meeting on March 26, 2026, Barreras called the meeting to order at 6:06 p.m. and established the presence of a quorum. The chair then turned the meeting over to ATPE Governmental Relations Director Monty Exter to first review the ATPE Legislative Program and then gather feedback from committee members on potential updates to the program. Exter used an online interactive survey tool to gather feedback on topics including special education documentation, professional development, curriculum decisions, teacher evaluations, and testing accountability. Key discussions centered on special education compliance challenges, the need for better special education training for general education teachers, and concerns about current testing requirements. The committee then reviewed and proposed amendments to the legislative program in sections. Those positions not pulled were recommended by acclamation for readoption without amendment. The committee discussed each position pulled. After each discussion, the committee voted unanimously to recommend the respective position be adopted as amended.

In addition to making recommendations regarding the current legislative program, the committee also discussed that delegates may bring legislative program amendments forward for consideration during the ATPE House of Delegates (HOD) meeting.

Prior to adjournment, the committee voted to give its chair authority to approve the final committee report for presentation to the ATPE Board of Directors and ATPE HOD.

The meeting adjourned at 9:14 p.m.

In addition to committee members, ATPE staff members Monty Exter, Tricia Cave, and Heather Sheffield were present at both meetings.

Respectfully submitted,
Joy Barreras, Chair

PREAMBLE

As the preeminent group of educators in our state, the Association of Texas Professional Educators (ATPE) seeks, in partnership with parents, public officials, and other community members, to provide current and future generations of young Texans with a free and appropriate public education. Texas students deserve the opportunity to receive a well-rounded education. We believe it is the state's constitutional duty to provide adequate funding for the provision of safe, modern schools and the resources required to meet the needs of all students and those who educate them. We further believe educators are the single most important resource in Texas public schools and that the state must provide the compensation and support required to attract and retain highly qualified, caring professionals.

Committee Recommendation: Readopt without amendment.

Rationale: The committee felt the preamble did not need any changes.

EDUCATOR COMPENSATION

Compensation and benefits package

ATPE believes education is a profession and educational professionals should be compensated in a manner that reflects the professional nature of the field.

ATPE supports:

- Improving educator compensation as a tool for recruitment and retention.
- A career compensation and benefits package for all certified, licensed, and contracted public school employees that mandates competitive salaries that are equal to or greater than the national average and competitive with private industry.
- A state minimum salary schedule that provides for regular increases over the entirety of an educator's career to recognize longevity in the profession.
- A state-funded buyback or reimbursement plan for accumulated state personal leave.
- Providing an increase in the Teacher Retirement System (TRS) multiplier for educators who remain in the profession beyond their eligibility for full retirement.

ATPE recommends that the state provide a plan for full vesting upon retirement for health insurance benefits as an incentive to retain experienced educators.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Contracts and due process

ATPE supports vigorous enforcement of equitable educator contract laws and due process laws regarding teacher assignment, transfer, hiring and dismissals, including requirements for independent hearing examiners.

ATPE supports having optimal grievance policies and processes at the campus, school district, and state levels.

ATPE opposes extending the use of probationary contracts beyond the use allowed under Chapter 21 of the Texas Education Code.

Committee Recommendation: Readopt without amendment

Rationale: This is an ongoing issue.

Differentiated pay

In addition to minimum salaries, ATPE supports differentiated pay in the form of step increases or stipends for public educators who undertake advanced certification/training, advanced coursework or degrees, or other professional duties that they are required to perform outside ~~normal~~ **contracted** instructional activities.

Committee Recommendation: Readopt as amended.

Rationale: The group discussed differentiated pay for additional responsibilities and certifications. The committee expressed concern that excessive other duties as assigned had become the norm in many districts, therefore “normal instructional activities” no longer adequately covers the intent of the position.

Health insurance

ATPE supports providing public school employees with high-quality competitive health insurance benefits that are fully funded by the state at a level equal to or greater than the benefits provided to state employees.

ATPE supports efforts to ensure all public school employees have information and agency on the selection of affordable health insurance and access to high-quality care.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Paraprofessionals

ATPE supports a state minimum salary schedule for all paraprofessionals employed by the school district as well as duty-free lunches, due process, basic notification, and providing employees with reasons for termination of employment. Paraprofessionals who cover classrooms should receive at least the district's base pay for substitutes when they are acting as a substitute if their regular daily pay is lower than the substitute rate.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Social Security

ATPE supports the amendment of federal law/rules to eliminate provisions that reduce retirement benefits of educators.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Tax credits

ATPE supports permanent tax credits and equitable reimbursement programs for materials and items purchased by educators for use in classrooms or other education-job-related purposes.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

EDUCATOR PREPARATION, CERTIFICATION, AND PROFESSIONAL DEVELOPMENT

Certification

ATPE supports a state certification process that ensures educators are appropriately trained and certified exclusively by the state.

ATPE supports allowing for an appeal of any decision that would deny educator certification to a qualified individual.

ATPE recommends that the state:

- Promote high-quality teacher preparation programs that include policies and practices designed to ensure that new teachers receive the training they need to successfully enter the teaching profession.
- Increase the standards for entrance into the profession and provide adequate mentoring and educator candidate support.
- Require comprehensive pedagogical training, including classroom and discipline management, child and adolescent psychology, and methods courses.
- Require coursework in the areas of reading, special education, gifted/talented, English as a Second Language (ESL), and computer literacy.
- Provide support, including funding, to incentivize high-quality teacher compensation.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Financial Aid and Tuition Reimbursement

ATPE recommends that the state fund program s to reduce the financial burden on educators pursuing certification and to recruit and retain educators in shortage areas.

Committee Recommendation: Readopt with technical edit.

Rationale: This is an ongoing issue.

Mentoring

ATPE supports mandatory state-funded and research-based mentoring programs for beginning educators or educators entering a new role.

ATPE supports efforts to match beginning educators with the most suitable mentors for their unique needs for an appropriate length of time.

ATPE recommends that the state compensate mentors and give them sufficient training and resources to be successful.

Committee Recommendation: Readopt as amended.

Rationale: The committee discussed and agreed to support mandatory state-funded research-based mentoring programs for beginning educators or those entering new roles.

Professional development

ATPE supports quality professional development programs for all school district personnel. Programs should be easily accessible and offered at no cost with adequate compensation, considering time spent.

ATPE recommends that school districts/the state:

- Require site-based decision-making (SBDM) committees to determine how staff development days are used in accordance with campus needs.
- Offer comprehensive staff development in areas including but not limited to special education, school law, gifted/talented education, ESL, crisis management, discipline, classroom management, school safety, and cultural awareness.
- Accept and approve all State Board for Educator Certification (SBEC)-approved professional development for credit by all school districts.
- Foster the development of interactive professional development learning communities.

Committee Recommendation: Readopt as amended.

Rationale: The committee refined language around cost and accessibility, ultimately agreeing that programs should be both easily accessible and offered at no cost. However, in addition to being offered at no cost, some professional development programs also justify calling for the provision of additional compensation based on the time educators must invest in completing said programs.

SCHOOL ACCOUNTABILITY, GOVERNANCE AND REGULATION

Accountability

ATPE supports measures to ensure that persons involved in any way in the implementation and administration of the Elementary and Secondary Education Act (ESEA) make full disclosure of conflicts of interest and that all financial transactions related to the implementation and administration of ESEA be transparent.

ATPE recommends that:

- Curriculum remain in local control and objects to a standardized national curriculum and test being mandated.
- Accountability laws be designed to allow educators to meet the needs of individual students.
- The state's accountability and data systems, including any growth models, be based on statistically valid principles.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Assignment

ATPE recommends that the state require:

- Administrators to have at least five years of relevant classroom teaching experience.
- Initial administrator certification and assignments to correlate with teaching experience to the extent possible, such as considerations in grade and experience.
- Districts to assign teachers to virtual, in-person, or hybrid instructional settings in a manner that respects the choice of the teacher, the teacher's certification, the need for safety and the optimum learning environment for the students.
- Limits on the assignment of temporarily certified and uncertified staff as a teacher of record to the extent practicable.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Charter schools

ATPE supports employees of charter schools having applicable certification requirements, standards, and benefits commensurate with employees of traditional public schools.

ATPE recommends that:

- Laws regulating charter and traditional public schools be drafted to encourage both systems to coexist in an efficient manner and that charter laws not increase fiscal, academic, or other burdens on traditional public schools.
- The state adhere to a rigorous authorization process when granting charters.
- The state require charter schools to meet appropriate financial accountability and academic performance standards before allowing them to continue or expand.
- Charter governing board members receive training commensurate with training required for public school board members.

- The Texas Education Agency (TEA) prohibit charter schools from creating exclusionary expulsion or enrollment policies.
- The UIL, Legislature, commissioner of education, and State Board of Education (SBOE) prevent unfair recruitment by charter schools.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Collaborative working environment

ATPE supports a governance structure for schools that encourages a collaborative working environment between educators and local school board members.

ATPE recommends that districts/the state:

- Establish ethics standards for all local school board members.
- Require full public notification when a local district considers or requests waivers.
- Strengthen the site-based decision making (SBDM) process to ensure that state SBDM laws are effectively implemented. Such measures should:
 - Hold all participants accountable for their roles and responsibilities, including timely release of school board communications.
 - Support majority representation by certified teachers on SBDM committees.
 - Establish an appeals process to the local school board.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Collective bargaining

ATPE supports Texas remaining a right-to-work state.

ATPE supports the adoption of inclusive consultation policies by local school boards.

ATPE opposes collective bargaining and the exclusive representation of employees being granted to only one employee organization in a school district.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Commissioner of education

ATPE recommends that the Texas commissioner of education be required to have at least five years of classroom teaching experience in a pre-K through 12th grade public school setting.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Consolidation

ATPE supports state incentive aid for districts to consolidate or divide if either would be advantageous to an equitable and efficient education for students.

ATPE opposes forced consolidation of school districts or district services.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Payroll deduction

ATPE supports state standards that establish fair and equitable payroll deduction policies.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Regulatory exemptions, including Districts of Innovation

ATPE believes districts should not be allowed to use exemptions in a manner that is inconsistent with the district's written and adopted Districts of Innovation plan.

ATPE recommends full public disclosure of requests for waivers or exemptions.

ATPE recommends oversight be established and maintained for any waivers or exemptions.

ATPE generally opposes the state granting waivers or exempting districts and campuses from provisions in the Education Code and believes that any exemptions granted should be as narrow and time limited as possible.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

State Board for Educator Certification (SBEC)

ATPE supports the maintenance of a separate, independent state board that allows educators to govern their own profession and enforce the Educator Code of Ethics.

ATPE recommends that a majority of the board's voting members be public educators elected by the profession. The board should reflect the diversity of the profession.

ATPE recommends public school employees not be held responsible for the cost of criminal background checks and that appropriate safeguards be maintained to protect the confidentiality of results.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

School safety

ATPE supports measures to ensure all pre-K through 12th grade educational settings, including early childhood special education, are safe and secure environments where students, school employees, and volunteers can be productive.

ATPE recommends that school districts and the state:

- Immediately remove any student who threatens or physically assaults a school employee, a volunteer, or another student to an alternate placement as determined by district policy and in accordance with state and federal law. The student's parent or guardian should be notified in accordance with state and federal law.
- Make personnel standards and curriculum for all disciplinary alternative education programs commensurate with public education requirements.
- Utilize resources to identify, deter, and/or recover students from human trafficking, gang involvement, and/or substance abuse.
- Require accurate coding and reporting of incidents at schools.
- Require comprehensive training for all staff in Chapter 37 (relating to student discipline) as well as annual notification of and/or updates on campus/level procedures regarding compliance with Chapter 37 of the Texas Education Code.
- Require suicide prevention training and coping assistance for all school personnel.
- Require schools to develop local policies regarding age-appropriate active shooter training for staff and students.
- Ensure students have adequate access to trained and certified school nurses, counselors, and mental health resources.

Committee Recommendation: Readopt as amended.

Rationale: The committee raised concerns about pre-K educators being excluded from safety trainings and discipline policies, leading to a discussion about how to properly indicate that pre-K, including early childhood special education, is included in "all educational settings" with regard to safety measures.

State Board of Education

ATPE supports legislation to allow board members to elect their own chairman and to require that the chairman have a background in public education, preferably as a certified educator.

ATPE recommends that all board members have public education experience.

ATPE opposes any legislation that would make the entire board subject to appointment by the governor.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Testing

ATPE supports a testing and accountability system developed with educator input that maximizes student learning and helps educators meet the individual needs of students.

ATPE recommends that the state:

- Provide all manipulative instruments and necessities mandatory for the completion of statewide assessments at the beginning of each school year.
- Allow appropriate modifications and/or accommodations on statewide assessments for English Language Learners (ELLs), special education students, and students served by Section 504.
- Support state and locally developed alternative assessment instruments whereby teachers are afforded additional and adequate resources to undertake assessment development.
- Ensure that any online testing for state assessments is fully funded by the state, is tested and operational for each school district, and allows appropriate modifications and/or accommodations for students.
- Support a set schedule for releasing all implemented state-required assessments.
- Allow for flexibility in determining when ELLs are required to be assessed in English.
- Not require state-developed end-of-course exams to be included in a course grade.
- Reduce the number of mandated tests at all school levels.

ATPE opposes the use of high-stakes tests as the sole measure of student achievement.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

University Interscholastic League

ATPE opposes legislation that would:

- Abolish the University Interscholastic League (UIL) or require it to open its membership to all private and home schools.
- Eliminate the athletic period from the school day or abolish “No Pass, No Play” standards.
- Permit schools to employ coaches who are not full-time employees of the district.
- Allow parents to perform eligibility checks.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Windham School District and Texas Juvenile Justice Department

ATPE believes educators employed by the Windham School District (Windham) and Texas Juvenile Justice Department (TJJD) should have certification requirements, standards, rights, and benefits commensurate with other public school district educators.

ATPE supports the goals established for Windham and TJJD.

ATPE supports the inclusion of Windham and TJJD teachers' input before any legislative changes are made that affect these school systems.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

SCHOOL FUNDING

Federal Mandates

ATPE recommends that all federal mandates be fully funded by the federal government.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Permanent School Fund

ATPE supports a management strategy that provides transparency and maintains the security and growth of the Permanent School Fund while maintaining the integrity of the distribution method applied to the Available School Fund.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Prekindergarten

ATPE supports a fully funded, optional prekindergarten program for all.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Teacher Retirement System

ATPE supports the dedication of all available revenue to maintain the actuarial soundness of the pension fund in order to improve benefits for all active and retired Teacher Retirement System (TRS) members.

ATPE supports an increased state contribution rate, an increase of the retirement formula multiplier, and continued control of TRS funds at the state level.

ATPE recommends that the state:

- Provide one year of state-paid retirement credit for every 50 days of unused accumulated state leave.
- Require that a majority of TRS board members be educators.
- Maintain the Rule of 80 formula for retirement eligibility without penalties for early-age retirement.
- Provide an annual cost-of-living increase for retired teachers.
- Maintain the current defined benefit pension plan for all TRS members.

- Give TRS contributions the same weight as Social Security contributions for the purpose of calculating child support payments.

Committee Recommendation: Readopt without amendment.

Rationale: Although this item was not pulled, the committee discussed the TRS state contribution rate and agreed on the need to maintain flexibility below the 10% constitutional cap. Additional language may need to be workshopped for future consideration by the House of Delegates or by the next legislative committee.

Texas public education system

ATPE supports a public education funding system that is equitable and adequate to provide every student an equal opportunity to receive an exemplary public education.

ATPE also supports any form of state revenue enhancement and tax restructuring that accomplishes this goal.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Vouchers, home schooling and private schooling

ATPE opposes any voucher program, including a tuition tax credit, education savings account, or any other such program that would direct public funds to private, home, or for-profit virtual schools. ~~Should the state adopt a~~ **ATPE believes that any** program that directs public funds to private, home, or for-profit virtual schools **that accepts public funds** ATPE believes the program should **be held** hold those schools to the same **state and federal** standards as public schools.

Committee Recommendation: Readopt as amended.

Rationale: With the 2025 passage of Senate Bill 2, it is important that we shift our focus on vouchers to ensuring accountability for public funds. Any program that takes the voucher money should be held accountable to the same state and federal standards as public schools. We still remain opposed to all vouchers.

WORKPLACE ISSUES

Bus driving

ATPE recommends that school district policies regarding school bus operators' hours adhere to acceptable safety standards.

ATPE opposes requiring school district employees to obtain a bus driver's license as a condition of their employment contract unless the employee's primary assignment is that of bus driver.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Class size

ATPE supports reduced class sizes and caseload limitations that are mandated and enforced by the state for all grade levels and instructional settings to allow for optimal learning environments.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Curriculum

ATPE supports high-quality comprehensive instruction in all grade levels that prepares Texas students for success throughout their public school years as well as in post-secondary and career opportunities.

ATPE recommends that school districts/the state:

- Ensure that state curriculum standards are developmentally appropriate for all grade levels and content areas.
- Support lesson design as a fundamental pedagogical skill and give it at least equal weight to lesson internalization.
- Allow teachers and administrators to determine the appropriate content and/or methodology of curriculum and educational programs, including e-learning programs.
- Only develop or adopt instructional materials determined to be of high quality by Texas educators.
- Require one year of mandatory attendance in an accredited kindergarten program for students to be eligible to enter first grade.
- Require that children entering kindergarten should be 5 years old on or before July 1.
- Expand and equitably fund career and technology programs.
- Provide all students with adequately trained personnel and the most appropriate placement to meet their needs.
- Address any changes to the graduation requirements with full consideration of the need for a well-rounded curriculum and student choice.
- Ensure that the SBOE incorporates educator input whenever the Texas Essential Knowledge and Skills (TEKS) or graduation requirements are revised.
- Make curricula for all alternative education programs commensurate with public education requirements.
- Provide current instructional materials in sufficient quantities to teachers and students.
- Ensure that teachers have timely access to training in the use of new instructional materials.

- Ensure that state curriculum standards support the social, emotional, personal, and academic growth of students.

Committee Recommendation: Readopt as amended.

Rationale: The committee clarified language to emphasize high-quality comprehensive instruction, added that state-adopted materials must be high quality as determined by Texas educators, and included language supporting lesson design as a fundamental skill given equal weight to lesson internalization.

Educator speech and political involvement

ATPE opposes undue restrictions that would limit the ability of educators to express their political views.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Educator working conditions and schedules.

ATPE supports:

- State and district initiatives that promote working environments for educators that are respectful of their professionalism and autonomy.
- Efforts to ensure schools have the resources and optimal staffing, including paraprofessionals, necessary to give teachers adequate time for planning and fulfilling any other mandates of the job including required professional development.
- The protection and enhancement of individual classroom planning or preparation time for instruction.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Grading policies

ATPE opposes policies and practices that do not give deference to an educator's professional discretion in assessing the progress of their students.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Leave policies

ATPE supports state standards that establish fair and equitable leave policies that respect the discretion of education professionals.

ATPE recommends that the state:

- Ensure that educators have access to adequate leave options to address their mental health and well-being.

- Grant full employment benefits to employees who are physically injured by students until such time as the employees return to work or, if necessary, throughout their retirement.
- Increase the number of state personal days to 10 per year.
- Grant full daily pay to employees who have been subpoenaed or called for jury duty.
- Require that district policies cannot set a maximum number of consecutive days taken at less than five days.
- Discourage districts from taking adverse actions against an educator based on reasonable use of accrued leave.
- Discourage districts from prohibiting the use of leave by all employees on a particular day or days or taking adverse actions against an educator based on reasonable use of accrued leave.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Paperwork reduction

ATPE supports meaningful efforts to monitor and control the paperwork burdens on educators, including paraprofessionals.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Parental, business, and community involvement

ATPE supports programs that encourage parental, business, and community involvement in the education of all students.

ATPE recommends that the state encourage employers, including school districts, to provide release time for parents to participate in school/parental involvement activities.

ATPE recommends that all Texas legislators, especially those serving on committees dealing with educational issues, spend time each year in classrooms in school districts of varying sizes and socioeconomic backgrounds throughout the state in order to gain firsthand knowledge of the inner workings of Texas public schools.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.

Performance-based decisions

ATPE believes students' state-level standardized test scores should not be a component of teacher evaluations until such time as they can be validated through a consensus of independent research and peer review for that purpose.

ATPE supports incorporating measures of student growth at the campus level or higher into evaluations of educators if the measures are developed with educator input, piloted, or deemed statistically reliable.

ATPE supports the creation of a statewide set of evaluation standards for campus administrators that includes a survey of campus classroom educators and staff regarding the professional performance of the campus administrators.

ATPE opposes:

- The use of student performance, including test scores, as the primary measure of a teacher's effectiveness, as the determining factor for a teacher's compensation, or as the primary rationale for an adverse employment action.
- The use of value-added measurement at the individual teacher level for teacher evaluation purposes or decisions about continued employment of teachers.
- Incentive or performance pay programs unless they are designed in an equitable and fair manner as determined by educators on a campus basis.

Committee Recommendation: Readopt without amendment.

Rationale: This is an ongoing issue.